STATE COPICILITY COMMISSION REGULAR ID

SEP 21 2023

Case No. <u>PUR-2023-00066</u> Sponsor: <u>("DOMINION")</u> Exhibit No. <u>47</u>

Witness: <u>ALAN W. BRADSHAW</u> Bailiff: <u>JABARI T. ROBINSON</u>

WITNESS REBUTTAL TESTIMONY SUMMARY

Witness:Alan W. BradshawTitle:Vice President – Strategic Partnerships

Company Witness Alan W. Bradshaw responds to the comments and recommendations of Staff and respondents concerning the data center load forecast.

Mr. Bradshaw first provides an overview of the process the Company used to develop the PJM Derived Load Forecast. He also explains how the Company developed the 15-year data center forecast that was incorporated by PJM into its load forecast.

Company Witness Bradshaw counters Staff Witness Johnson's assertion that the load forecast relies too heavily on one sector of demand. The Company has over a decade of experience working with data center customers. The Company's access to, and integration of, real-world intelligence sets the Company's forecast apart from other forecasting models and approaches. He demonstrates that currently held customer commitments validate the Company's forecast.

Mr. Bradshaw explains that respondents' critiques about the data center forecast are not credible. The Company has gained experience with the data center industry and refined its forecasting methodology, which uses historical data to build statistical analysis, augmented with customer intelligence and validated through signed customer contracts.

In response to comments by Appalachian Voices' Witness Wilson, Mr. Bradshaw explains that the Company, NOVEC, and PJM regularly communicate about the data center forecast, and the allegation that future data center load has been double counted is incorrect. The Company develops a detailed forecast by county and no electric cooperative load is incorporated into the PJM Derived Load Forecast.

Company Witness Bradshaw responds to alternative data center solutions proposed by respondents. He notes that, based on current customer behavior, non-wire alternatives and demand response are not resources data center customers would leverage. Data centers are not interruptible, the Company has an obligation to serve, and it is not prudent to deter future investment in Virginia by delaying projects. He explains that shifting data center load to other parts of the country or the world during times of peak may be technically feasible but appears to be limited to emergency situations. Despite a large portion of the data industry participating in time of use rates, it has not incentivized the industry to shift load.

Finally, Mr. Bradshaw responds to respondents' recommendations for future integrated resource plan proceedings regarding the data center forecast. He explains that the Company's data center forecast already includes energy efficiency and demand response program impacts utilized by data center customers. He counters Appalachian Voices' recommendations to use the Bass Diffusion Model or provide additional scenarios, and explains that the Company's forecast uses forward looking research and analysis gained from day-to-day work with customers and industry experts.

EXHIBIT# 47

DIRECT TESTIMONY OF ALAN W. BRADSHAW ON BEHALF OF VIRGINIA ELECTRIC AND POWER COMPANY BEFORE THE STATE CORPORATION COMMISSION OF VIRGINIA CASE NO. PUR-2023-00066

Part 2

1	Q.	Please state your name, business address, and position with Virginia Electric and
2		Power Company ("Dominion Energy Virginia" or the "Company").
3	A.	My name is Alan W. Bradshaw, and my business address is 600 East Canal Street,
4		Richmond, Virginia 23219. I am the Vice President – Strategic Partnerships for the
5		Company. A statement of my background and qualifications is attached as Appendix A.
6	Q.	Please describe your areas of responsibility with the Company.
7	А.	My areas of responsibilities include Key Accounts, the Data Center Practice, the Rural
8		Broadband and Grid Transformation Plan fiber programs, Outdoor Lighting, and the
9		Energy Conservation team.
10	Q.	Have you previously submitted testimony with the State Corporation Commission of
11		Virginia (the "Commission") in this proceeding?
12	A.	No.
13	Q.	What is the purpose of your rebuttal testimony in this proceeding?
14	A.	I am testifying in support of the Company's 2023 system-wide Integrated Resource Plan
15		(the "2023 Plan"). My rebuttal testimony responds to certain comments and
16		recommendations offered by Bernadette Johnson on behalf of State Corporation
17		Commission Staff ("Staff"); Edward Burgess and Maria Roumpani on behalf of

1		Advanced Energy United ("AEU"); Devi Glick on behalf of Sierra Club; and Gregory
2		Abbott and James Wilson on behalf of Appalachian Voices ("APV").
3	Q.	Are you sponsoring any exhibits or schedules with your rebuttal testimony?
4	A.	Yes. Company Exhibit No, AWB, consisting of Rebuttal Schedule 1, was prepared
5		under my direction and supervision, and is accurate and complete to the best of my
6		knowledge and belief.
7	Q.	Mr. Bradshaw, how is your rebuttal testimony organized?
8	А.	My rebuttal testimony is organized as follows:
9		I. LOAD FORECAST DEVELOPMENT, GENERALLY
10		II. RESPONSE TO STAFF TESTIMONY
11		III. DATA CENTER LOAD FORECAST
12		IV. ALTERNATIVE DATA CENTER SOLUTIONS
13		V. ADDITIONAL WITNESS RECOMMENDATIONS
14		I. LOAD FORECAST DEVELOPMENT, GENERALLY
15	Q .	Please explain the process by which the PJM Derived Load Forecast was developed
16		for the 2023 Plan.
17	A.	Per the Commission's directive in its Final Order in Case No. PUR-2018-00065 and
18		explained in detail in Section 4.1.1 of the 2023 Plan, the Company created and used the
19		PJM Derived Load Forecast as the basis for its 2023 Plan. ¹ At a high level, PJM

¹ Commonwealth of Virginia, ex rel., State Corporation Commission, In re: Virginia Electric and Power Company's Integrated Resource Plan filing pursuant to Va. Code § 56-597 et seq., Case No. PUR-2018-00065, Final Order at 11 (June 27, 2019) (directing the Company to use the PJM Load Forecast for future integrated resource plans and annual updates).

1	Interconnection, LLC ("PJM") annually solicits information from each electric
2	distribution company ("EDC") in PJM regarding significant future block load increases,
3	including data centers, that are known to the EDC. This information is independently
4	analyzed by PJM on a case-by-case basis, as explained by Company Witness Abhijit
5	Rajan, and incorporated into its annual forecast at its discretion. For the 2023 forecast,
6	PJM requested a 15-year data center load forecast for the Dominion Energy load serving
7	entity ("DOM LSE"), which the Company provided to PJM in October 2022. As
8	explained in detail through discovery responses in this proceeding, the Company used
9	historical metered data along with customer intelligence and contracts to develop the 15-
10	year data center load forecast it provided to PJM. The Company is also aware that
11	Northern Virginia Electric Cooperative ("NOVEC") provided a data center forecast to
12	PJM for the NOVEC LSE during the 2023 load forecast cycle.
13	PJM independently reviewed and incorporated, as I discuss further below, the
14	information provided by the Company and NOVEC and published the load forecast for
15	the Dominion Energy Zone ("DOM Zone") in January 2023. PJM's methodology to
16	develop the 2023 DOM Zone load forecast is described in its 2023 Load Forecast
17	Supplement. ²
18	To properly use the PJM load forecast to develop the 2023 Plan, the Company needed to

19 adjust that forecast for modeling purposes. As explained in the 2023 Plan, PJM does not

² PJM Resource Adequacy Planning Department, 2023 Load Forecast Supplement (Jan. 2023), available at https://www.pjm.com/-/media/planning/res-adeq/load-forecast/load-forecast-supplement.ashx [hereinafter "2023 PJM Load Forecast Supplement"].

1		provide a DOM LSE forecast, so the Company must first scale down the PJM DOM Zone
2		coincident peak load and energy forecast to create the PJM Derived Load Forecast. ³
3		My testimony will focus on critiques associated specifically with the development of the
4		data center load forecast; Company Witness Abhijit Rajan provides additional detail on
5		the development of the PJM Derived Load Forecast.
6	Q.	Please explain the Company's process to develop the 15-year data center forecast
7		provided to PJM.
8	A.	The Company followed a systematic-based process, refined over the last several years, to
9		develop its 15-year data center load forecast.
10		First, the Company identified the largest and/or fastest growing data center customers
11		within the Company's service territory. Currently the Company has identified eight
12		customers that meet these criteria. All other customers were combined into a ninth
13		segment.
14		Second, the Company prepares a customer-by-customer forecast using statistics and
15		confidential customer information, including forward-looking information shared directly
16		by the customer. These by-customer forecasts were combined into an overall forecast
17		identified as the "High" forecast. This approach is conservative because it uses the
18		customer-informed by-customer forecast as the "High" forecast rather than assuming all

³ Commonwealth of Virginia, ex rel. State Corporation Commission, In re: Virginia Electric and Power Company's Integrated Resource Plan filing pursuant to Va. Code § 56-597 et seq., Case No. PUR-2020-00035, Final Order at 11 (Feb. 1, 2021) ("As part of the 2018 IRP proceeding, the Commission directed the Company to use the Dominion Zone PJM coincident peak load forecast and energy sales forecast, scaled down to the Dominion load serving entity.").

future load will materialize and then establishing an arbitrary scenario-based upper and
 lower limit.

3 Specifically, the Company calculated an initial megawatt-hour ("MWh") forecast for the 4 nine customer segments using linear regression only. The Company then prepared three demand models for each customer segment resulting in 27 different demand models for 5 6 the nine customer segments. Next, the Company applied customer intelligence to select 7 the appropriate demand model for each customer segment. If none of the three models 8 aligned with customer intelligence as to future business growth, then an adjusted growth 9 curve is used, e.g., a flat growth curve. A specific customer example is discussed later in 10 my testimony. The Company then used the historical monthly usage of demand to create 11 the forecasted demand values by month within each year. The Company adjusted the 12 initial MWh forecast using a historical industry average load factor and removes retail 13 choice MWh.

14 Third, the Company used historical metered data to develop six different statistical 15 models of the overall industry. These six models are averaged to develop the "Low" 16 forecast.

Finally, the Company took an average of the by-customer and aggregate (*i.e.*, "High" and
"Low") scenario forecasts to calculate the "Medium" scenario which became the
Company's official submission to PJM.

II. RESPONSE TO STAFF TESTIMONY

1

 \sim

2	Q.	Turning now to address Staff's testimony, Staff Witness Johnson cautions on page 7
3		of the report attached to her testimony (the "Enverus Report") that the Company's
4		load forecast relies too heavily on one sector of demand. Do you agree?
5	А.	Respectfully, no. As the Company has been demonstrating for years, data centers are
6		growing at a fast rate in the DOM LSE with no immediate signs of slowing. Throughout
7		my testimony, I will demonstrate that the Company has over a decade of experience
8		working with data center customers and through these customer partnerships, the
9		Company has been trusted with customer and industry intelligence that informs the
10		Company's forecast. The access to, and integration of, this real-word intelligence sets the
11		Company's forecast apart from other forecasting models and approaches. The Company
12		will describe how previous forecasts by outside firms have fallen well short of actual
13		results, which prompted the Company to change its long-term forecasting approach such
14		that customer intelligence can inform the data center load forecast. Lastly, the Company
15		will show how currently held customer commitments validate its forecast.
16	Q.	Staff Witness Johnson states that the Company's forecast is stronger than the actual
17		load that Enverus has measured in the entirety of ERCOT. (Enverus Report at 16).
18		Do you have a comment?
19	A.	Yes. First, I will refer to the JLL Report ⁴ introduced by APV Witness Wilson in this
20		case. While the Company is on record stating that these industry reports typically
21		highlight only the colocation data centers—one segment of the data center industry—

⁴ JLL, *Data Centers 2023 Global Outlook* (Apr. 13, 2023), available at <u>https://www.us.jll.com/en/trends-and-insights/research/data-center-outlook</u> [hereinafter "JLL Report"].

1 page 18 of the report displays the 8 largest data center markets in the U.S. The Dallas-Fort Worth area (ERCOT) is highlighted on page 18 of the JLL Report, which shows 2 3 current capacity of 734.4 megawatts ("MWs") and 182.1 MWs in development. Contrast that to Northern Virginia, which is shown as having 3,442 MWs of current capacity and 4 5 651 MWs in development. Again, the Company contends these numbers represent only 6 the colocation market, which is 45% of the Company's market in Virginia. Additionally, 7 data center development is growing in Henrico County and southside Virginia counties, 8 which are not included in this data. Second, as part of this testimony, the Company will 9 share the magnitude of currently held customer contracts that supports the Company's data center load forecast. 10

On page 16 of the Enverus Report, Staff Witness Johnson states she "is not as 11 Q. confident in data center load growth for two reasons." Do you have a comment? 12 13 Yes. Company Witness Harrison Potter will address Ms. Johnson's statement about PJM A. 14 and reliability challenges. As to her assertion that data center growth is elastic and "will 15 follow low costs of real estate & power prices for development signals," I will again point to the large number of MWs included in a variety of customer contracts that support 16 data center development in Virginia, discussed below. Additionally, the JLL Report, 17 which on page 10 states that Northern Virginia will be one of three data center markets 18 (Hong Kong and Frankfurt are the others) that "will continue to grow even in the face of 19 20 high land prices and utility costs because these markets offer low risk and stability." The 21 Company has experienced this phenomenon firsthand—despite challenges in Northern Virginia, the Company has not seen slower growth. In fact, the Company continues to 22 23 receive requests for service throughout its territory.

III. DATA CENTER LOAD FORECAST

2	Q.	Turning to respondents, APV Witness Wilson claims that the Company and PJM do
3		not take long-term data center forecasting "very seriously" and asks the
4		Commission to request PJM or require the Company to hire an outside firm to
5		prepare a detailed study and set of scenarios of future data center loads. (Wilson at
6		5, 10-11). Please respond.
7	А.	The allegation that the Company does not take long-term data center forecasting planning
8		seriously or that the Company lacks experience is not credible and ignores that the
9		Company has been conducting its own data center forecasting since 2015. As the data
10		center industry has continued to grow within the DOM LSE, the Company has
11		accumulated over 10 years of actual data center meter data, established working
12		relationships with data center customers, economic developers, and industry consultants,
13		and has submitted annual data center load forecasts for the DOM LSE to PJM since
14		2014.5
15		The Company's Strategic Partnership Department (the "Department") that I oversee
16		includes the Data Center Practice team, consisting of a Director, Key Account Managers,
17		Data Center Economic Development Specialists, and a Senior Business Analyst. In all,
18		13 colleagues work every day to support the data center industry in Virginia, including
19		gathering customer intelligence. Collectively, the team possesses a broad array of
20		customer service skills, electric distribution knowledge, economic development

⁵ Historically, PJM has requested a 5-year data center forecast from the LSEs. The development of the 2023 load forecast was the first time PJM requested a 15-year data center forecast. The Company has been using a 15-year data center forecast for its own load forecasting since 2015. See 2023 Load Forecast Supplement at 20.

experience, and over a decade of load forecasting experience, all utilized to develop the
 data center load forecast. The Data Center Practice also works closely with the team
 managed by Company Witness Rajan.

4 The Data Center Practice team works with data center customers in the very early 5 planning stages (typically, 3 to 7 years in advance of project initiation) and in some cases 6 this team works with customers who share longer term forecasts (greater than 7 years). 7 As projects progress, the Company and its customers enter into a series of contracts that 8 increasingly obligate the customers to financial commitments in the form of Substation 9 Engineering Letters of Authorization ("SELOAs"), Construction Letters of Authorization 10 ("CLOAs"), and Electric Service Agreements ("ESAs"). I describe these contractual 11 mechanisms in further detail in my testimony below. The Company uses the information 12 gathered from employees to yield ongoing customer intelligence that is used to inform and refine the long-term data center forecast. I apply my over 40 years of experience 13 14 with the Company to oversee the operations of the Department and the Data Center 15 Practice team.

16 The Company's data center forecasting process is much more than a "simple drawing of 17 lines or curves through historical data" as Mr. Wilson suggests (p. 6). As explained in 18 detail through discovery in this proceeding, as the Company has gained experience with 19 the data center industry, it has continued to refine its forecasting methodology. While the 20 Company's forecasts certainly utilize historical data to build statistical analysis, those 21 analyses are augmented with specific current and future customer intelligence, and 22 industry trends. Additionally, they are validated through a variety of measures, including 23 signed customer contracts, which are backed by financial commitments.

Q. Do you believe the Company should hire an outside forecaster for future integrated resource plan proceedings?

- 3 The Company has done so in the past and the previous studies have been informative; Α. 4 however, the load forecasts provided from external firms have consistently been well 5 below actual results, which prompted the Company to begin developing its own forecasts. 6 As an example, Mr. Wilson references the 2013 and 2015 Quanta Technology ("Quanta") 7 studies, as "examples of how such a study should be pursued." (Wilson p. 5). However, 8 both studies significantly under-forecasted the growth of data centers in the DOM LSE. 9 In 2020, the Company hired Itron, Inc. ("Itron") to conduct an independent review of the 10 Company's load forecasting process. Itron's forecast also significantly under-forecasted data center growth. Using 2022 as a comparison, Table 1 provides a summary of the 11 12 under-forecasting and demonstrates that the prior Quanta and Itron studies did not 13 produce a reasonable forecast of data center growth in the Company's service territory.
- 14

Table 1

		Forecast Ra	nge For 2022		
3rd Party Consultant	Year of Forecast	Low (MWs)	High (MWs)	Consultant Recommendation (MWs)	2022 Actual (MWs)
Quanta	2013	845	1,630	1,317	
Quanta	2015	1,932	2,412	2,229	2,767
Itron	2020 (Plan)	N/A	1,660	1,660	

1 The Company notes that the outside firms that developed these forecasts are highly 2 competent firms, and the Company utilizes their valued services even today. The point is 3 that the growth of the data center industry continues at unprecedented levels and 4 forecasting requires not only an understanding of mathematics and statistical analysis but 5 also requires day-to-day interaction with customers to receive customer intelligence and 6 apply that intelligence to the load forecasting process as I discuss in more detail below. 7 Q. Sierra Club Witness Glick states on page 38 of her testimony that the Company just 8 now started to plan for data center load growth, when the build-out of data centers 9 has been occurring for years. Is this statement accurate? 10 No, it is not. As described above, the Company has been gathering information and Α. 11 refining its data center forecast for over 10 years, working closely with data center 12 customers and other industry partners. Although the Company has developed a data

center load forecast every year since 2014, at PJM's request, the Company provided a 15 year data center load forecast in 2023.

Q. Do you agree with APV Witness Abbott's assertion that the Company modeled load
growth equally across the service territory and is "not solving the actual problem
the data center forecast is presenting?" (Abbott at 41-42).

A. No, I disagree with his premise for two reasons. First, the Company used its extensive
 customer intelligence to provide PJM a data center load forecast broken down by county
 in October 2022. Second, the Company's forecast showed growing data center load in
 multiple counties throughout the DOM Zone, not just in Northern Virginia counties. As
 noted above, the Company works closely with data center customers on a daily basis to

understand their needs and future plans, including location, and the Company
 incorporates that information into its data center load forecast.

3 While customers reach out to the Company's Data Center Practice team to request 4 information on available transmission and distribution infrastructure, determining the 5 final location to site a new data center is ultimately a business decision made solely by 6 the customer. The Company does, however, have an obligation to serve when it receives 7 a request from a customer. When a request for service is received, the Company then 8 proceeds to conduct studies to determine the new or upgraded transmission and 9 distribution infrastructure necessary to provide the requested service, regardless of 10 location.

As explained by Company Witness Shane T. Compton, the PLEXOS model used to develop the 2023 Plan does not choose the location for generation resources and that location is a project specific determination based on myriad factors such as land availability (or unavailability), cost, transmission, etc. Further, the Company's system includes important generation facilities like Bath County Pump Storage Station that provide necessary energy and capacity despite not being located next to large areas of load.

<u> </u>	Q.	On page 12 of his testimony, AEU Witness Burgess claims that the 2023 Plan did not
2		consider key factors that could ultimately limit the impact of growth sectors, such as
3		data centers. He alleges that the 2023 Plan fails to fully account for increases in end
4		use efficiency and does not fully consider the role that energy efficiency ("EE") and
5		demand response ("DR") programs could play to mitigate growing energy and peak
6		demand needs. Do you agree with this position?
7	А.	No. As Data Center Coalition Witness Levi states in his testimony, by centralizing
8		computing resources, data centers have been able to leverage innovations in design,
9		equipment, and technology to maximize energy efficiency. (Levi at 8-9). The
10		Company's data center load forecast utilizes actual loads as an input—more simply
11		defined as energy consumption measured by the meter. As such, any ongoing energy
_ 12		efficiencies incorporated by the data center industry within the DOM LSE are being
13		captured in the Company's analysis and carried forward within the forecast.
14		As for DR programs, PJM has existing DR programs with economic incentives available
		to customers. Additionally, the Company has time-of-use ("TOU") rates, Schedule 10
15		
16		and market-based rates, available to customers. Data center customers make their own
17		business decisions as to whether they will make use of these options. If they do, any
18		impacts to metered load data will be included in the data center load forecast and
19		assumed to continue.
20		Lastly, data center customers are consistently signaling to the Company that the industry
21		is in the infancy of the next wave of new growth with new advances in artificial
22		intelligence ("AI") and other technologies, as explained by Company Witness Rajan.
23		The Company's current data center load forecast does not fully integrate the potential

~

- 1		impact of these new technologies because more data is needed. However, it is clear that
2		the evolution of AI and other technologies are real and will drive further, or at a
3		minimum sustain existing, growth in the data center industry.
4	Q.	Do you agree with AEU Witness Burgess's assertions on pages 13-14 of his
5		testimony that the Company's load forecast adjustment is "very aggressive," and
6		that caution should be applied when assuming that the data center load will
7		continue to grow at its current rate for the next 15 years?
8	А.	No. As described later in this testimony, currently held, and financially backed customer
9		contracts provide a strong measure of validation for the Company's near-term data center
10		load forecast and mitigates forecasting risk. These contracts provide a sound basis for the
11		validity of the data center load forecast into the future. The Company used certain
12		customers' long-term forecasts to support the level of growth in the data center load
13		forecast. While the Company utilizes a 15-year data center forecast for long-term
14		planning, as Company Witness Compton explains, the next five years should be the
15		focus. The Company files a new integrated resource plan or update each year, refining its
16		assumptions and forecasts.
17	Q.	Do you agree with APV Witness Wilson's statements on pages 5 and 26 of his
18		testimony that "the Company's recent near-term data center load forecasts have
19		been fairly accurate" and the Company's "near-term forecast is likely reasonably
20		well supported by firm contracts and customer plans that are in a relatively
21		advanced state of development."
22	А.	Yes. The Company agrees with APV Witness Wilson's assessment of the accuracy of
23		the near-term data center forecasts, which he defines as between 2022 and 2027. The

Company agrees that many of the projects that will be connected between 2023 and 2027
 are currently advancing through the service connection process. Also, as described later
 in my testimony, these near-term projects as well as many long-term projects are
 supported by currently held financially backed, customer contracts.

Q. However, Mr. Wilson also states that the process of providing a data center forecast
to PJM "has been characterized by lack of communication and coordination
between PJM and the utilities, and among the utilities, and this apparently may
have led to substantial double-counting of near-term data center loads," and the
inclusion of data centers not in the Company's service territory. (Wilson at 5, 27).
Do you agree with that characterization?

- A. Not at all. PJM has a structured process for receiving separate data center load forecasts
 from both the Company and NOVEC, and both utilities are in regular communication
 with PJM and each other. In fact, PJM addresses this on page 18 of its 2023 Load
 Forecast Supplement which states, "[e]ach request is considered on a case-by-case basis,
 with particular caution paid to avoid double-counting anticipated load increases or
 decreases."
- 17 On page 27 of his testimony, Mr. Wilson alleges, without evidence, that the Company
- 18 and NOVEC double counted future data center load, particularly as it relates to Amazon
- 19 Web Services' recent investment announcement.⁶ Mr. Wilson's allegation is incorrect as

⁶ Governor of Virginia, Amazon Web Services Plans to Invest \$35 Billion in the Commonwealth by 2040 to Expand Data Center Campuses (Jan. 20, 2023), available at https://www.governor.virginia.gov/newsroom/news-releases/2023/january/name-991808-en.html.

the Company has been entrusted with specific locations of data center load associated
 with the Governor's announcement.

3 As previously described, the Company has been working with data center customers to 4 prepare for new and expanded data centers for over a decade now, and the Company 5 develops a detailed forecast by county based on the customer intelligence. It is the 6 Company's understanding NOVEC does the same. The Company also meets with 7 NOVEC to discuss forecasting methodologies and process improvements. Periodically, 8 the Company also meets with NOVEC and data center customers to ensure consistent and 9 accurate flow of information on specific projects. It is through these ongoing discussions 10 that both the Company and NOVEC can determine data center locations within their 11 respective service territories for purposes of forecasting.

12 Certainly, information can change, as it did in January 2023, when, based on additional 13 customer information, the Company updated PJM with the location of certain forecasted 14 load that the Company understands will fall within the service territory of two other 15 electric cooperatives (not NOVEC) within the DOM Zone. The resulting math is zero 16 impact to the overall DOM Zone forecast provided by PJM to the Company in early 17 January 2023. However, this adjustment did lower the DOM LSE forecast and as 18 explained by Company Witness Rajan, was incorporated into the Company's process to create the PJM Derived Load Forecast. Therefore, no electric cooperative load is 19 20 incorporated into the PJM Derived Load Forecast used to develop the Company's 2023 21 Plan. The fact that the January 2023 adjustment was made is actually evidence of an 22 iterative process that works versus one that failed.

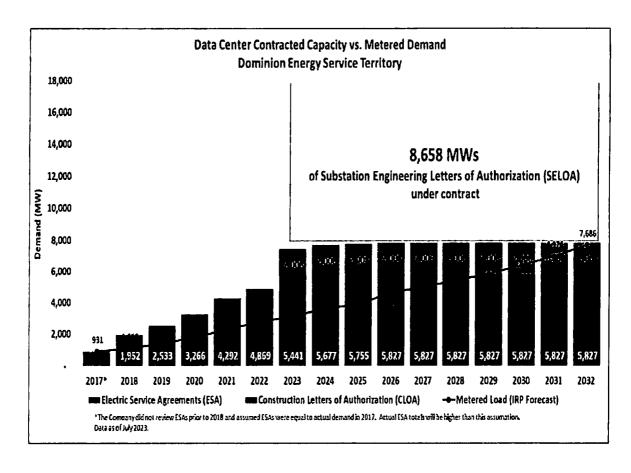
_	1	Q.	What is your response to APV Witness Wilson's statement on page 6 of his
	2		testimony that "the longer-term data center forecast used in the 2023 Plan is not
	3		supported by firm evidence, market studies, or a reasonable forecasting approach, is
	4		highly speculative, and likely double counts some anticipated data center loads."
	5	А.	The Company disagrees with these unfounded assertions by APV Witness Wilson. I
	6		have already explained that the Company has carefully forecasted its data center load and
	7		did not double count future load. I will address Mr. Wilson's other criticisms in turn.
	8	Q.	Please explain how the Company's data center forecast is supported by firm
	9	C.	evidence.
1	0	A.	As explained above, the Company's data center forecast is informed and validated by
	.1		existing contracts with customers that include financial commitments.
1	2		ESAs are the contracts for electric service between the Company and a customer. Each
1	3		contract is structured for an individual account. By signing an ESA, the customer is
1	4		committing to consuming enough electricity annually to cover the Company's
1	5		incremental cost of the distribution infrastructure. The contract also includes a minimum
1	6		demand requirement. If the customer does not meet these obligations, then the customer
1	7		is required to reimburse the Company the costs the Company expended to serve the
1	8		customer's expected demand. Many ESAs include ramp schedules where the contracted
1	9		MWs grow over the term of the agreement. Looking out to 2032, the Company has 5,827
2	0		MWs contracted with customers through ESAs.
2	1		CLOAs are the contracts that enable construction of required distribution and substation
- 2	2		electric infrastructure to begin. Should a customer elect to discontinue a project, they are

_ ____.

- obligated to reimburse the Company for its investment to date. As of July 2023, the
 Company has 2,008 MWs contracted with customers through CLOAs which include
 projects with customer requested completion dates through 2026.
- SELOAs are the contracts requesting the Company to begin the necessary engineering for
 new distribution and substation infrastructure required to serve a new data center project.
 Should a customer elect to discontinue a project, they are obligated to reimburse the
 Company for its investment to date. As of July 2023, the Company has 8,658 MWs
 contracted associated with projects with customer requested completion dates through
 2031.
- 10 These contracted amounts do not contemplate the many data center projects that are in a 11 development phase and have not yet reached a point in the service connection process 12 where a contract is executed. The natural flow of these contracts is that some projects 13 currently in an early development phase will result in new SELOAs, and some SELOAs 14 will transition into CLOAs, and CLOAs will ultimately result in ESAs.
- Figure 1 below illustrates the 5,827 MWs included in ESAs, 2,008 MWs included in
 CLOAs, and 8,658 MWs included in SELOAs through 2032. These contracts represent
- 17 what the Company has executed and in hand as of July 2023.

23884588855

Figure 1



2

1

3 In summary, the first third (2023-2027) of the Company's data center load forecast is 4 supported by a near-term forecast that APV Witness Wilson acknowledges has proven to 5 be reasonably accurate. Additionally, both the first third and the middle third (2028-2032) of the Company's data center load forecast are validated with 7,835 MWs (5,827 6 7 MWs + 2,008 MWs) of high-confidence customer contracts in the form of ESAs and 8 CLOAs. The final third (2033-2037) of the Company's forecast is supported by 8.6 9 gigawatts included in SELOAs that represent only what is executed and in hand today 10 (exclusive of contracts that may be signed in the next 10 years). Figure 2 below depicts

the Company's longer-term forecast (through 2038) and supporting customer
 commitments.

3

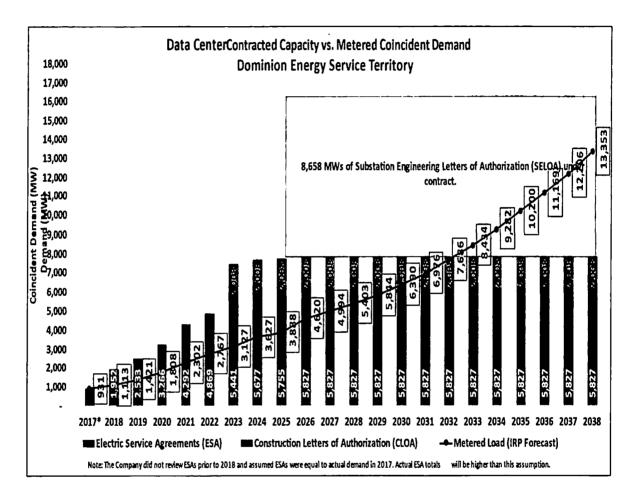


Figure 2

4

5 Q. Do you agree that the Company's forecast is "highly speculative"?

No. The Company's data center forecast is not speculative but based on extensive
historical data and future customer intelligence. As explained earlier, to develop the 15year data center forecast, the Company used recent historical data to develop individual
models for the eight largest and/or fastest growing data center customers in the
Company's territory. All other data center customers were included in a ninth segment.

1		Three separate statistical models were prepared for each of the nine customer segments.
2		The Company then utilized its extensive customer intelligence to select one of the three
3		statistical models that best depicted the customer segments' future business strategy. If
4		none of the three models aligned with customer intelligence as to future business growth,
5		then an adjusted growth curve is used. By way of a real-life example, a large and
6		growing data center customer (Customer X) recently acquired another large and growing
. 7		data center customer (Customer Y). Prior to the acquisition, both customers exhibited
8		significant growth. However, after the acquisition, Customer X made the decision to
9		move all new growth to Customer X and to halt all new investments at Customer Y.
10		Based on the Company's discussions with Customer X, the Company did not assume the
11		historical growth model for Customer Y would continue, but instead assumed a no-
12		growth pattern going forward. The ability for the Company to leverage this type of
13		customer intelligence in its forecasting process is necessary and, in the Company's
14		opinion, produces a forecast grounded more in real world growth.
15	Q.	APV Witness Wilson also claims on page 9 of his testimony that the Company's high
	χ.	
16		and low data center forecasts "represent a very narrow and rather arbitrary range
17		around the base forecast – they greatly understate the uncertainty of the forecast."
18		What is your response?
19	A.	APV Witness Wilson fails to provide a recommendation on what a reasonable range
20		should be. ⁷ The +/- range of the Company's data center load forecast is not constant over

•

⁷ The Company asked Mr. Wilson to identify a "reasonable range" in discovery, but he refused to provide a range. *See* Appalachian Voices response to DEV Set 03-63, which is attached as my Rebuttal Schedule 1.

time, but reasonably starts small and grows larger later in the forecast period. For
 instance, the range is +/- 10% in 2029 and +/- 18% in 2037.

The Company's high scenario is created by the long-term forecast of the nine customer segments. The low scenario is based on forecasting the industry in aggregate. Given these facts, the Company is comfortable with the ranges in its forecast. The Company believes the range is reasonable, because it incorporates specific (actual) customer intelligence into the forecast, which creates a level of certainty, especially for earlier years, that is not typical with other forecasting models. Again, the Company's data center load is supported by currently held customer contracts.

Q. APV Witness Wilson also argues on page 46 that the Company has no basis for its claim that the industry reports capture less than half of the data center business. How do you respond to these claims?

A. Contrary to Mr. Wilson's claim, the Company does believe these industry reports to be
useful; however as explained in the 2023 Plan and in discovery, through the Company's
own experience with data center customers, the Company knows that the industry reports
typically report data from the colocation market and may not capture the entire industry.
Cloud providers, which typically do not provide data for the industry reports, make up
55% of the Company's data center customers; therefore, only about 45% of the

19 Company's data center customers are potentially captured in industry reports.

1

2

_

Mr. Wilson references JLL's most recent report⁸ in an attempt to discredit the Company's forecast. The Company has several observations regarding the JLL Report:

3	• Mr. Wilson notes that the report shows 3,442 MW in the Northern Virginia region
4	in 2022, which is greater than the sum of the DOM LSE and NOVEC load for that
5	year. However, his comparison is flawed because the JLL Report shows capacity
6	in MWs while the Company's DOM LSE of 2,767 MWs is actual metered
7	demand. Data center customers contract for a certain amount of capacity but can
8	take up to three to five years to ramp up loading. To further illustrate this point, of
9	the Company's currently held ESAs 5,033 MWs are in Northern Virginia. This
10	value for the Company alone is greater than the 3,442 MWs shown in the JLL
11	Report for both the Company and NOVEC in Northern Virginia.
12	• Page 18 of the JLL Report shows the eight largest U.S data center markets with an
12 13	• Page 18 of the JLL Report shows the eight largest U.S data center markets with an aggregated total capacity of 7,594.4 MWs in 2022. The Company contends that
13	aggregated total capacity of 7,594.4 MWs in 2022. The Company contends that
13 14	aggregated total capacity of 7,594.4 MWs in 2022. The Company contends that this data is reflective of the colocation market only, because on page 12 of the
13 14 15	aggregated total capacity of 7,594.4 MWs in 2022. The Company contends that this data is reflective of the colocation market only, because on page 12 of the report, the capacity of the five largest cloud companies (<i>i.e.</i> , hyper-scalers) in the
13 14 15 16	aggregated total capacity of 7,594.4 MWs in 2022. The Company contends that this data is reflective of the colocation market only, because on page 12 of the report, the capacity of the five largest cloud companies (<i>i.e.</i> , hyper-scalers) in the U.S. is shown as approximately 10,000 MWs. Clearly the representation of the
13 14 15 16 17	aggregated total capacity of 7,594.4 MWs in 2022. The Company contends that this data is reflective of the colocation market only, because on page 12 of the report, the capacity of the five largest cloud companies (<i>i.e.</i> , hyper-scalers) in the U.S. is shown as approximately 10,000 MWs. Clearly the representation of the U.S. largest markets shown on page 18 does not include the cloud companies,
13 14 15 16 17	aggregated total capacity of 7,594.4 MWs in 2022. The Company contends that this data is reflective of the colocation market only, because on page 12 of the report, the capacity of the five largest cloud companies (<i>i.e.</i> , hyper-scalers) in the U.S. is shown as approximately 10,000 MWs. Clearly the representation of the U.S. largest markets shown on page 18 does not include the cloud companies,

County and several counties in southside Virginia continue to grow and

⁸ *Supra* n.4.

1		collectively are or will be larger than several of the other national data center
2		markets highlighted in the JLL Report.
3	Q.	On pages 37 to 40 of his testimony, Witness Wilson purports to have developed an
4		alternative long-term data center forecast and claims it is more reasonable and
5		prudent for planning than the Company's forecast. Do you agree?
6	A.	No. Mr. Wilson's Bass Diffusion Model approach introduces a forced S-curve to the
7		forecast that the Company believes is not representative of the specific growth of the data
8		center industry in Virginia. APV Witness Wilson's forecast begins to flatten data center
9		growth around 2030 and plateaus at 6,810 MWs in 2040. As noted earlier, the
10		Company's data center load reached 2,767 MW in 2022, and the Company currently
1 1		holds an additional 7,835 MWs in ESAs and CLOAs, with customer requested project
12		completion dates through 2026. The Company has another 8,658 MWs backed by
13		SELOAs with customer requested project completion dates through 2031. These
14		customer commitments, held as of July 2023, demonstrates that Mr. Wilson's forecast is
15		significantly understated. Company Witness Rajan's testimony discusses how the
16		Company has utilized the Bass-Diffusion Model as well as how APV Witness Wilson's
1 7		arbitrary key inputs produce an unstable outcome.
18		IV. ALTERNATIVE DATA CENTER SOLUTIONS
19	Q.	APV Witnesses Abbott and Wilson and AEU Witness Burgess suggest alternatives
20		to addressing data center load growth. Are you familiar with their
21		recommendations?
22	A.	Yes, I am.

.

- 1Q.Do you agree with APV Witness Abbott's conclusion on page 42 that non-wire2alternatives ("NWAs") "could be a useful option to address forecasted data center3load concentrated in northern Virginia and [the Company] has not attempted to4develop NWA options for the model to select"?
 - A. No. Based on current customer behavior, this does not appear to be a solution data center
 customers would leverage. Today, PJM administers the capacity market, which includes
 Demand Response ("DR") as a resource type. The Company is not aware of a data center
 customer taking advantage of this opportunity and that is validated by examination of the
 metered data.
- Q. On page 10 of his testimony, APV Witness Wilson claims that "data centers are
 similar to interruptible loads, not just in the operational timeframe, but also in the
 planning timeframe." He alleges that construction and service could be delayed
 until the utility is "able to absorb it." Do you agree?
- A. No, I do not. Data centers run 24/7/365 and are not interruptible. This is evident by the
 fact that all data centers install back-up generation for 100% of their load as protection
 against utility power loss. However, it is the Company's understanding that many of the
 data centers in its service territory utilize Tier 2 diesel generators, which are heavily
 regulated by the Environmental Protection Agency and Virginia Department of
 Environmental Quality, particularly in Northern Virginia. Their use is limited to mainly
- 20 emergencies and periodic maintenance—not for shifting load during daily peaks.
- I also disagree that there are any advantages for data center customers or utilities to delay projects "until the system is able to absorb it." While data center customers may be
- 23 planning developments across the country and world, the facts noted throughout my

1 testimony demonstrate a robust pipeline of projects and indicate strong demand for new 2 data centers in the Company's service territory. The Company has an obligation to serve 3 all customers on our system when a request is received and that includes data centers. 4 Additionally, there are financial implications of shifting project plans for customers, as 5 these projects take multiple years to complete and require investing in engineering, 6 regulatory, permitting, supply chain, and construction phases. A policy of delaying 7 construction for data center customers is not prudent as it could deter future data center 8 investment in Virginia, significantly reducing the economic benefits the growing industry 9 has provided to the Commonwealth, as discussed in Data Center Coalition Witness 10 Levi's testimony. 11 Q. AEU Witness Burgess and APV Witness Abbott suggest that data centers can shift 12 computing power to other areas of the country or the world during times of peak 13 load on the Company's system and the Company's load forecast should account for 14 this "novel" form of peak reduction. (Burgess at 18-19; Abbott at 44-45). Mr. 15 Abbott further recommends the Company be required to investigate a DR program 16 to incentivize this practice. (Abbott at 46). Do you agree?

A. No. The Company broached this subject with several data center customers while
identifying options to relieve a temporary transmission capacity constraint in eastern
Loudoun County. Many of the technologies that data centers support for themselves and
for their customers require that latency is minimized. For example, buildings that support
different business streams for the same customer may be strategically located within the
same "availability zone." Additionally, data center customers may reserve some amount
of capacity for unplanned events where demand spikes for periods of time (*e.g.*, the Super

1 Bowl, national news events, etc.). In the Company's conversations with data center 2 customers on this subject, there may be some capacity to move computing load around 3 the country, but those conversations also indicated that there are bottlenecks in the fiber 4 network that limit the amount of fiber capacity. These bottlenecks introduce the risk of 5 increasing latency. Therefore, there appears to be limited incentive to leverage this 6 capability beyond emergency conditions. Ultimately, this is a customer business decision and not a Company decision. As discussed below, a large portion of the data center 7 8 industry is on time of use rates, yet this has not incentivized the industry to shift load. 9 suggesting that while it may be technically feasible, it may not be economic or practical. 10 Regarding the development of a DR or load curtailment program, the Company has 11 begun an initiative to develop a program. Through discussions with data center 12 customers, there is a desire to combine load curtailment with opportunities to add 13 capacity for customers during times when system loads are lower. This type of program

does not currently exist anywhere in North America, so it is being developed from
scratch. There are many technological, algorithmic, and logistical issues to resolve. A

one-year pilot is scheduled to begin early in 2024.

17Q.APV Witness Abbott also believes the Company could create a mandatory TOU rate18for customers with a load of 20 MW or greater applicable to customers located in19severely congested areas, such as Northern Virginia, and charge those customers a20"punitive rate for usage during those hours." He recommends the Company21investigate the feasibility of designing such a rate for data centers in Northern

22 Virginia. (Abbott at 47). Please respond.

16

A. First, the Company does not develop programs or rates that "punish" its customers for
 their consumption as that would conflict with its core values and its desire to be an
 energy solutions partner for its customers who may then make business decisions based
 on their own economics.

Today, the Company has two time of use tariffs available for customers, including data 5 6 centers. Schedule 10, available to customers with a demand equal to or greater than 500 7 kilowatts, gives customers the opportunity to reduce load on the system based on high, medium, and low electricity price days. There are only a small number of data center 8 9 customers on this voluntary tariff. A very large portion of data center customers are on 10 one of the Company's market-based tariffs, which are available to any customer with a demand equal to or greater than 5 MW. The market-based tariffs are based on real-time 11 12 pricing from PJM, which is a very clearly a price signal, yet minimal to no customer curtailment has been evident during the periods of high market prices. Figure 3 below 13 14 demonstrates this point by comparing monthly load factors for data center customers on 15 market-based rates and standard tariffs to PJM market prices. It is clear that load factors 16 remain relatively stable for data center customers on standard tariffs and market-based 17 rates, even as market prices nearly quadruple.

Figure 3

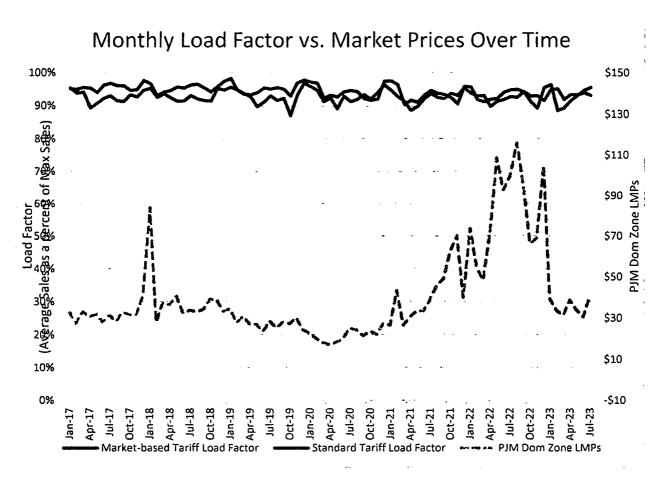


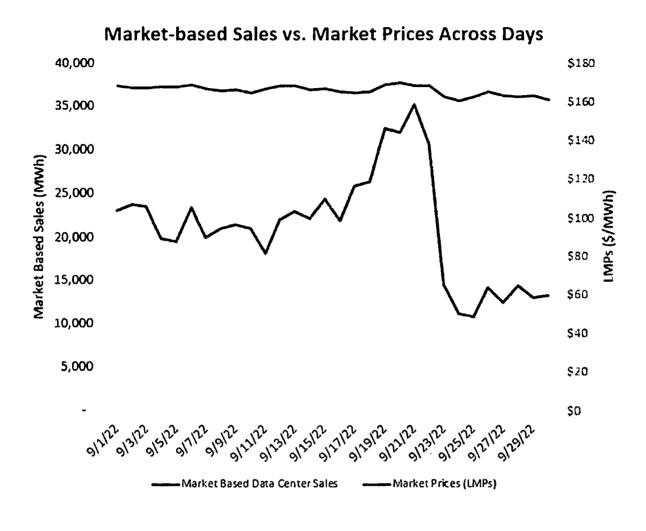
Figure 4 below provides a different view, comparing market-based sales (MWh) to PJM
locational marginal prices ("LMPs") during the month of September 2022. Again, there
were significant fluctuations in PJM LMPs, but they did not appear to influence energy
usage for data center customers.





1

2



3 Q. What does this behavior, based on your knowledge of data centers' load factor, tell 4 you about whether data centers will respond to price signals and curtail load? 5 As mentioned above, a significant portion of the Company's data center customers are on Α. 6 one of the Company's market-based rates. The customers on these rates have not 7 historically responded to price signals. It is the Company's understanding that 8 opportunities for data center customers to curtail load are limited, due to the nature of 9 their business and this is confirmed by the data shown in Figures 3 and 4 above.

1

-

V. ADDITIONAL WITNESS RECOMMENDATIONS

2	Q.	AEU Witnesses Burgess and Roumpani make several recommendations regarding
3		future IRPs. (Burgess at 10, 40); Roumpani at 58). Will you please summarize
4		certain of their recommendations as it relates to the data center forecast?
5	A.	AEU Witnesses Burgess and Roumpani recommend that the Company develop a plan
6		that includes a more limited data center load forecast that accounts for the limitations and
7		expanded EE and DR programs focused on data centers.
8	Q.	What is the Company's response to that recommendation?
9	A.	The Company's data center forecasting process already includes all EE and DR program
10		impacts that data center customers take advantage of because the Company utilizes
11		historical metered load to develop its forecast. This method ensures the inclusion of the
12		impacts of all customer-implemented EE and DR programs. The forecasting process also
13		assumes these efforts will continue into future forecasting periods.
14		Additionally, as mentioned in earlier, the growth of AI and other technologies has the
15		potential to impact long-term data center growth. In contrast to AEU Witnesses Burgess'
16		and Roumpani's recommendation, it may be prudent to develop a long-term forecast
17		scenario reflecting potential growth driven by the expansion of new technologies.

1 **Q**. APV Witness Wilson makes certain recommendations on page 12 of his testimony 2 regarding the Company's future integrated resource plans, including (1) to support 3 data center forecasts with forward-looking research and analysis; (2) to use the Bass 4 Diffusion Model for most data center customer projections; (3) to treat the first few 5 years of the forecast period, supported by firm plans, as historical data in the 6 regressions; and (4) to prepare higher and lower long-term load forecast scenarios 7 to reflect the uncertainty. Please respond. 8 Α. APV Witness Wilson disparages the Company's data center demand forecast as a simple

9 extrapolation of historic data or the result of drawing lines through historic data. 10 Throughout this testimony, the Company has demonstrated that is not an accurate 11 portrayal. In fact, the Company has access to customer data that external forecasters do 12 not have, and the Company is extremely thoughtful in how it augments this intelligence 13 with the statistical analysis aspect of its forecast. Mr. Wilson ignores the Company's 14 application of customer provided information and industry knowledge, which is forward 15 looking research and analysis gained from day-to-day work with customers and industry 16 experts.

I have already described how APV Witness Wilson's updated Bass Diffusion Model is not a realistic model based on existing contracts the Company has in hand today. Based on the Company's experience with data center customers, industry reports, and recent investment announcements by data centers, the Company does not see growth slowing in the near term. To impose an arbitrary year and MW limit to curve the data center forecast in the Bass Diffusion Model is not reasonable or prudent for planning.

Company Witness Rajan further explains the problems with the Bass Diffusion Model
 used by Mr. Wilson.

APV Witness Wilson recommends using the first few years of the Company's forecast as opposed to recent historical data as the basis for the statistical analysis aspect of the Company's 15-year data center demand forecast. He does not articulate how this may improve the Company's forecast. The Company questions the value of this methodology which again highlights to APV Witness Wilson's misrepresentation of the Company's forecast as a simple extrapolation of historical data.

9 Finally, Mr. Wilson wants the Company to provide additional scenarios. The Company 10 currently provides three scenarios: a high, medium, and low forecast, which benefit from 11 the integration of customer provided intelligence. The Company believes these scenarios 12 are more informative than scenarios provided in forecasts previously provided by outside 13 firms. For example, the 2013 Quanta Report extrapolated data center growth and created 14 four scenarios based on: no growth reduction; a 15% reduction in growth; a 30% 15 reduction in growth; and a 45% reduction in growth. A scenario for higher growth is not 16 considered. In its 2013 forecast, Quanta selected the 15% reduction in growth as the 17 preferred scenario based on factors deemed relevant at the time. Table 1 above shows the 18 preferred scenario in 2013 greatly under-forecasted compared to actual results in 2022.

19

Q. Does this conclude your pre-filed rebuttal testimony?

20 A. Yes, it does.

BACKGROUND AND QUALIFICATIONS OF ALAN W. BRADSHAW

Mr. Bradshaw was named Vice President, Strategic Partnerships for Virginia Electric and Power Company in August 2021, Mr. Bradshaw has responsibility for the Company's Rural Broadband and GTP Fiber programs, the Key Accounts organization, including the Company's Data Center Practice, and as of August 1, 2023, the Company's Energy Conservation team. His oversight of the Data Center Practice has engaged him in the Company's 2023 Integrated Resource Plan filing.

Mr. Bradshaw is a 1984 graduate of the Virginia Polytechnic Institute and State University with a Bachelor's degree in Accounting.

Mr. Bradshaw joined the Company as a cooperative education student in 1980 and then full time in 1984. He has more than forty years of experience in the electric distribution business. He has held management positions in Design, Project Management, Regional Operations Centers, Strategic Undergrounding, and in the Company's Emergency Preparedness Center.

Mr. Bradshaw has previously provided testimony before the State Corporation Commission of Virginia.

Virginia Electric and Power Company Case No. PUR-2023-00066 Appalachian Voices' Responses to **Dominion Energy Virginia Third Set**

The following response to Question No. 63 of the Third Set of Interrogatories and Requests for Production of Documents propounded by Dominion Virginia Power to Appalachian Voices received on August 25, 2023, has been prepared under my supervision.

NalBot

Nathaniel Benforado

The following response to Question No. 63 of the Third Set of Interrogatories and Requests for Production of Documents propounded by Dominion Virginia Power to Appalachian Voices received on August 25, 2023, has been prepared under my supervision.

James F. Wilson

Question No. 63

Please refer to page 9 of Wilson Direct, specifically the claim: "The Company presented high and low data center forecasts, however, these represent a very narrow and rather arbitrary range around the base forecast-they greatly understate the uncertainty of the forecast."

- (a) Identify the +/- range in percentages that Mr. Wilson believes would be reasonable for the high and low data center forecast.
- (b) Provide all analysis, studies, documentation, and workpapers in native format with formulas intact to support the response in subpart (a).

Response:

Appalachian Voices objects to this request to the extent that it is overly broad, vague, and unreasonably burdensome, and not relevant or reasonably calculated to lead to the production of admissible evidence in this proceeding, to the extent it seeks "all analysis, studies, documentation, and workpapers," without limitation. Appalachian Voices further objects to this request to the extent that it seeks to discover information that is protected from disclosure by the attorney-client privilege, work product doctrine, and/or other recognized protections.

Company Exhibit No. Witness: AWBu Rebuttal Schedule Page 2 of 20 ίµω Notwithstanding and subject to the foregoing objections, Appalachian Voices provides the œ œ (00 1

Mr. Wilson does not believe "+/- range" is a sensible way to think about this question, as it presumes some central scenario, and a constant range over time. It also seems to presume the uncertainty is symmetric. Mr. Wilson recommends that the Company should be required to engage a professional forecaster to perform forward-looking research and analysis to identify reasonable and plausible scenarios, including high and low scenarios.

Mr. Wilson has not performed the forward-looking research that he recommends the Company or PJM pursue to answer this question.

following response: