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October 2, 2015

#### VIA ELECTRONIC FILING

Joel H. Peck, Clerk Document Control Center State Corporation Commission 1300 E. Main St., Tyler Bldg., 1<sup>st</sup> Fl. Richmond, VA 23219

> Application of Virginia Electric and Power Company for Approval and Certification of Electric Facilities: Surry-Skiffes Creek 500 kV Transmission Line, Skiffes Creek-Whealton 230 kV Transmission Line and Skiffes Creek 500 kV-230 kV-115 kV Switching Station Case No. PUE-2012-00029

Dear Mr. Peck:

Pursuant to Ordering Paragraph (1) of the Order issued by the State Corporation Commission in the above-captioned proceeding, enclosed please find for electronic filing on behalf of Virginia Electric and Power Company the *Update on Status of Certificated Project* (October 2, 2015).

Please do not hesitate to call if you have any questions in regard to the enclosed.

Very truly yours,

Oushwa B. Xuin

Vishwa B. Link

Enc.

cc: Hon. Alexander F. Skirpan, Hearing Examiner William H. Chambliss
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## COMMONWEALTH OF VIRGINIA

#### STATE CORPORATION COMMISSION

# APPLICATION OF

# VIRGINIA ELECTRIC AND POWER COMPANY d/b/a DOMINION VIRGINIA POWER

For approval and certification of electric facilities: Surry-Skiffes Creek 500 kV Transmission Line, Skiffes Creek-Whealton 230 kV Transmission Line, and Skiffes Creek 500 kV-230 kV-115 kV Switching Station Case No. PUE-2012-00029

# UPDATE ON STATUS OF CERTIFICATED PROJECT October 2, 2015

Virginia Electric and Power Company ("Dominion Virginia Power" or the "Company"), by counsel, pursuant to Ordering Paragraph (1) of the Order issued by the State Corporation Commission ("Commission") in this proceeding on June 5, 2015 ("Order Directing Updates"), hereby files this Update regarding the status of the Surry-Skiffes Creek Line, Skiffes Creek Switching Station ("Skiffes Station"), Skiffes Creek-Whealton Line, and additional transmission facilities (collectively, the "Certificated Project"). This Update supersedes prior updates submitted by the Company. For this Update to the Commission, the Company respectfully states as follows:

1. By its November 26, 2013 Order, as modified by its February 28, 2014 Order Amending Certificates in the above-styled proceeding and confirmed by its April 10, 2014 Order Denying Petition, the Commission approved and certificated under § 56-46.1 of the Code of Virginia ("Va. Code") and the Virginia Utility Facilities Act<sup>1</sup> the construction and operation by Dominion Virginia Power of the electric transmission lines and related facilities proposed by the

<sup>&</sup>lt;sup>1</sup> Va. Code § 56-265.1 et seq.

Company in its Application filed in this proceeding on June 11, 2012 ("2012 Application"). Those orders provide that this case is to remain open until the proposed facilities are in service.

Those orders were appealed by BASF Corporation and jointly by James City
 County, Save The James Alliance Trust and James River Association ("JCC Parties") to the
 Supreme Court of Virginia, which issued its unanimous opinion in those appeals on April 16,
 2015, affirming the Commission's approval and certification of these transmission facilities,
 which comprise the Certificated Project. BASF Corp. v. State Corp. Comm'n, \_\_\_\_\_ Va. \_\_\_\_, 770
 S.E.2d 458, reh'g denied, \_\_\_\_\_ Va. \_\_\_\_, S.E.2d \_\_\_\_ (2015) ("BASF").

3. The Court's opinion in *BASF* also reversed and remanded (by a 4-3 vote) the holding in the Commission's November 26, 2013 Order that the term "transmission line" includes transmission switching stations such as Skiffes Station under Va. Code § 56-46.1 F, which exempts transmission lines approved by the Commission under that section from Va. Code § 15.2-2232 and local zoning ordinances. Petitions of the Commission and the Company seeking rehearing of this aspect of the *BASF* opinion were denied by the Court on May 15, 2015. As a result, the Company is now required to obtain local land use approval from James City County to construct Skiffes Station.

4. The Court issued its mandate and remand on June 4, 2015, returning the case to the Commission for further proceedings consistent with the views expressed in the written opinion of the Court.

5. The Commission stated in its Order Directing Updates:

The evidence in this proceeding shows that the North Hampton Roads Area is in critical need of a significant electric system upgrade. The need is severe and fast approaching, and the reliability risks are far reaching. The facilities approved in this case, for which judicial review thereof has concluded, are needed to avoid violations of mandatory electric reliability standards approved under federal law to prevent: the loss of electric service to customers; transmission system overloads; and outages in the North Hampton Roads Area with cascading outages into northern Virginia, the City of Richmond, and North Carolina. Given the time required for the construction of significant electric infrastructure projects like the Certificated Project, and the magnitude of the projected reliability violations, the Commission directs Dominion to provide regular updates on the status of the Certificated Project, including but not necessarily limited to the Skiffes Station, the status of the Army Corps process, and the Company's plans for maintaining system reliability in the North Hampton Roads Area.

Order Directing Updates at 2-3.

#### Updates on Status of the Certificated Project

6. The Company has continued with its plans to construct the facilities that have been approved and certificated by the Commission. As the Commission is aware, the Company must obtain a construction permit from the U.S. Army Corps of Engineers ("ACE" or "Corps") and authorization from the Virginia Marine Resources Commission ("VMRC"), both of which have been pending since March of 2012.

7. In August 2013, the Company submitted a combined Joint Permit Application ("JPA") to ACE for the Surry-Skiffes Creek Line and the Skiffes Creek-Whealton Line. This JPA superseded the permit applications for each such transmission line that had been submitted in March 2012 and June 2013.

8. On August 28, 2013, ACE solicited public comments on the undertaking via public notice in accordance with the requirements of the National Environmental Policy Act. These comments helped facilitate the initial steps of the review process under Section 106 of the National Historic Preservation Act and provided interested members of the public with an opportunity to comment on the identification of historic properties and potential effects. The Corps, in coordination with the State Historic Preservation Office, then identified organizations

that have a demonstrated interest in the treatment of historic properties associated with the Certificated Project ("Consulting Parties").

9. ACE issued a second public notice soliciting comments specific to historic property identification and an alternatives analysis (November 2014) and a third public notice to assist in evaluation of the effects of the Certificated Project on the identified historic properties and evaluation of alternatives or modifications which could avoid, minimize or mitigate adverse effects of the undertaking (May 2015). A fourth public notice was published October 1, 2015 providing notice of a public hearing to be held on October 30, 2015 at Lafayette High School in Williamsburg, Virginia. The comment period for this public hearing will be open for 10 days following the hearing; all comments due by close of business November 9, 2015.

10. Also on October 1, 2015, the ACE published their Preliminary Alternatives Conclusions White Paper ("White Paper"), which concluded, in relevant part:

> Therefore, based on information presented to date, our preliminary finding is that two alternatives appear to meet the project purpose while reasonably complying with the evaluation criteria. These are Surry-Skiffes-Whealton 500 kV OH (AC) (Dominion's Preferred) and Chickahominy –Skiffes – Whealton 500kV. We have determined that other alternatives are unavailable due to cost, engineering constraints and/or logistics. Please note this is not a decision on whether Dominion's preferred alternative is or is not permittable, nor does it exclude further consideration of alternatives should new information become available.

White Paper at 7-8. A copy of the White Paper is attached hereto as Exhibit A.

11. ACE has hosted three Consulting Parties meetings to date (September/December 2014 and June 2015). A fourth Consulting Parties meeting is scheduled for October 15, 2015. On July 2, 2015, ACE made a request to the Keeper of the Register ("Keeper") concerning the eligibility of listing a portion of the Captain John Smith National Historic Trail ("CAJO") on the National Register of Historic Places. On August 14, 2015, the Keeper made a determination that a portion of the Captain John Smith Trail is eligible for listing on the National Register of Historic Places. The Company continues to work with ACE and other parties to consider effects of the Certificated Project and develop a mitigation plan. As part of the process to assist in consideration of historic impacts, the Company prepared a Consolidated Effects Report ("CER") to merge the various studies that had been prepared beginning in 2011 into a single document. The ACE published the CER on October 1, 2015.

12. The Company has been coordinating with VMRC and based upon this coordination, anticipated appearing before the VMRC at their July 28, 2015 meeting for public hearing. VMRC has deferred the hearing on the Certificated Project until a later date based upon their desire to have additional certainty surrounding the ACE permitting.

13. Additionally, the Federal Aviation Administration has completed its review of all of the proposed 500 kV structures, as well as the 230 kV structures, and has made a determination of no hazard to air navigation. Four construction crane notification determinations for the 230 kV line are still pending.

14. There are other state permits being sought by the Company in a timely manner. Upon obtaining the required approvals, the Company intends to commence construction of the approved and certificated 500 kV Surry-Skiffes Creek and 230 kV Skiffes Creek-Whealton Lines.

15. Consistent with the Court's opinion in *BASF*, on June 17, 2015, the Company filed a special use permit application ("SUP"), a rezoning request, a substantial accord determination request and a height waiver application for a switching station in James City County associated with the Certificated Project. Comments from County staff were received on July 2, 2015, and the Company responded to the County July 10, 2015. The County produced

additional comments on the resubmission on July 17, 2015, and the Company responded on July 24, 2015. On July 23, 2015, an open house was hosted by Dominion Virginia Power to discuss the switching station. There were 26 attendees. The switching station was placed on the James City County Planning Commission agenda scheduled for August 5, 2015, and legal notices were run on July 22 and July 29, 2015 to alert the public of the meeting. A favorable staff report was issued July 29, 2015 recommending approval of the switching station. On August 5, 2015, the James City County Planning Commission voted 4 to 2 against recommending approval of the Company's switching station. Pursuant to Va. Code § 15.2-2232, on August 17, 2015, the Company filed an appeal of the substantial accord determination to the James City County Board of Supervisors (the "JCC Board"). The JCC Board will make the final determination on the SUP, rezoning and height waiver requests and will hear the appeal on the substantial accord determination, and it is anticipated that all four items will be considered during the same meeting of the JCC Board. The appeal and the other pending applications were to be considered by the JCC Board at its October 13, 2015 public meeting, but the Company submitted a letter on September 17, 2015 requesting that action on the appeal be deferred until the JCC Board's meeting on November 24, 2015. The JCC Board approved that request at its meeting on September 22, 2015. On September 11, 2015, in advance of the JCC Board's vote on the aforementioned items, the Company, at its own risk, submitted the Switching Station site plan to the County for review. Comments from JCC and other review agencies on the site plan have begun to be received, the Company will review and address the comments in its next submission. The next submission will be made as soon as practicable after all comments have been received, so that delay is avoided in beginning construction in anticipation of other pending permit applications.

16. The Company will continue to report to the Commission material developments in its permitting and construction activities on the schedule set forth in the Order Directing Updates.

17. Additionally, the Company notes that the inability to begin construction for the past three years since the Application was filed with the Commission has made it impossible for the proposed facilities to be completed and in service by December 31, 2015, as provided in the Commission's February 28, 2014 Order Amending Certificates. As permitted by federal environmental regulations, the Company has obtained from the Virginia Department of Environmental Quality a one-year extension of the April 16, 2015 deadline for Yorktown Units 1 and 2 to comply with the U.S. Environmental Protection Agency's ("EPA") Mercury and Air Toxics Standards ("MATS") regulation that will be achieved by retiring the units, which drove the original June 1, 2015 need date for the new transmission facilities. The Company also will seek from the EPA an administrative order under EPA's Administrative Order Policy for the Mercury and Air Toxics Standards (MATS) rule,<sup>2</sup> which, if granted, would provide an additional one-year waiver of non-compliance with the regulations that drive those retirements and further extend the need date for the Certificated Project to June 1, 2017.

18. On June 29, 2015, the United States Supreme Court ("Supreme Court") in *Michigan, et al. v. Environmental Protection Agency, et al.*, \_\_U.S. \_\_(2015) reversed and remanded (by a 5-4 vote) the EPA's MATS regulation to the Court of Appeals for the D.C. Circuit Court for further proceedings consistent with the Supreme Court's Opinion. This

<sup>&</sup>lt;sup>2</sup> The Environmental Protection Agency's Enforcement Response Policy For Use of Clean Air Act Section 113(a) Administrative Orders In Relation To Electric Reliability and the Mercury and Air Toxics Standard. EPA Memorandum from Cynthia Giles, Assistant Administrator of the Office of Enforcement and Compliance Assurance to EPA Regional Administrators, Regional Counsel, Regional Enforcement Directors and Regional Air Division Directors (December 16, 2011).

decision does not change the Company's plans to close coal units at Yorktown Power Station or the need to construct the Certificated Project by 2017. The Court's ruling required that EPA consider the cost of implementation. The decision neither vacates the rule nor places a stay on its implementation. As a result, Dominion Virginia Power intends to proceed with the Certificated Project as scheduled.

19. Accordingly, the Company will file a motion with the Commission to extend the completion and in-service date of the new transmission facilities when a definitive timeline is able to be developed.

#### Plans for Maintaining System Reliability in the North Hampton Roads Area

20. In order to ensure reliability for the Peninsula while the Surry-Skiffes Creek Line is being constructed in anticipation of the Yorktown Unit 1 and 2 retirements, the Company is conducting a rigorous inspection and maintenance program ("Inspection Program"). The focus of the Inspection Program is transmission lines and stations for assets that directly serve the Peninsula. This includes, but is not limited to, the lines and stations from Chickahominy east to Newport News, as well as lines from Surry and Chuckatuck that feed into the southern end of the Peninsula. The Inspection Program focuses on the human performance factor that will be emphasized consistently over the work period to ensure the Electric Transmission and Station workforce involved in supporting the assets on the Peninsula are cognizant of the ongoing construction. The Inspection Program will also consist of a complete evaluation of all abnormal equipment logs that require equipment maintenance or replacement in order to ensure that all equipment is in-service, and infrared reviews of stations and transmission lines prior to and during long critical outages to identify any weak links in the system that need attention to prevent unplanned outage events. More frequent aerial and foot patrols of transmission lines and

stations will also be incorporated into the Inspection Program. Lastly, the outages required to address any outstanding equipment issues will be scheduled around the necessary planned outages to support the construction of the Certificated Project to limit the overall system exposure.

21. Additional inspection and maintenance work that is currently being conducted as part of the Inspection Program includes performing substation inspections quarterly; augmenting quarterly inspections with Technical Oversight Inspections of select stations; increasing infrared inspections of affected substations; performing infrared inspections every two weeks if load exceeds 18,000 MW; and reviewing all Corrective & Preventative Maintenance orders for substation equipment and relay systems to ensure they are completed or can be deferred during construction of the Certificated Project.

22. Foundation work on the existing transmission lines at the James River Bridge is underway and will be completed by the end of 2015. Additional inspection and maintenance work is also being planned for the future (prior to construction of the Certificated Project). This additional future work under the Inspection Program includes the following: all line switches will be inspected and any necessary maintenance performed prior to construction; all questionable compression conductor connections will be inspected and any necessary repairs will be made prior to commencement of work; one month prior to beginning work, a foot patrol will be done on the four 230 kV lines serving the Peninsula, and any issues found will be corrected prior to commencement of work; one week prior to beginning work, an aerial patrol will be done on the four 230 kV lines serving the Peninsula, and any issues found will be corrected prior to commencement of work; and bi-weekly aerial patrols will be done throughout the construction of the Certificated Project on these four 230 kV lines to identify any issues that may have surfaced

since the previous patrol. The bi-weekly aerial patrols will specifically look for equipment integrity issues identified through visual inspection, corona camera, and infrared camera; and any third-party work on or near the right-of-way with a potential threat to the lines, which will be identified and addressed accordingly. Should the permit be delayed and Yorktown is forced to shut down without the line in service, the above actions will be taken well in advance of the Yorktown coal unit closures.

23. If the Certificated Project is not in-service by the time that Yorktown Units 1 and 2 must retire to be in compliance with effective environmental regulations, then the plan for maintaining system reliability for the Peninsula will include careful planning of transmission outages and minimum work on assets on the Peninsula while the planned outages to support the construction of the Certificated Project outages are underway. Under some unplanned event scenarios, the reliability plan must include shedding of load in the amounts necessary to reduce stress on the system below critical demand levels. The shedding of load could occur in some instances at system load levels well below peak demand levels, on the order of 16,000 MW or higher. The exact system load level, load shed amounts and locations will be dependent on the circumstances that exist on the system at the time.

24. The Company will continue to report to the Commission material developments of its plans for maintaining system reliability on the schedule set forth in the Order Directing Updates.

Respectfully submitted,

#### VIRGINIA ELECTRIC AND POWER COMPANY

By: Tushiva B. Tim

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Counsel for Virginia Electric and Power Company

October 2, 2015

# USACE Preliminary Alternatives Conclusions White Paper RE: NAO-2012-0080 / 13-V0408 October 1, 2015

The Norfolk District Regulatory Branch (Corps) is currently reviewing an application from Dominion Virginia Power (Dominion) who proposes to construct a new high voltage aerial electrical transmission line, known as the Surry-Skiffes Creek -Whealton project. The proposed project consists of three components; (1) Surry – Skiffes Creek 500 kilovolt (kV) aerial transmission line, (2) Skiffes Creek 500 kV – 230 kV – 115 kV Switching Station, and (3) Skiffes Creek – Whealton 230 kV aerial transmission line. In total, the proposed project will permanently impact 2,712 square feet (0.06 acres) of subaqueous river bottom and 281 square feet (0.01 acres) of non-tidal wetlands, and convert 0.56 acres of palustrine forested wetlands to scrub shrub non-tidal wetlands.

As proposed, the transmission lines will cross portions of the James River, Woods Creek, and Skiffes Creek. In addition to structures being built within the James River, structural discharges are proposed in non-tidal wetlands. The proposed activities will require a Corps permit pursuant to Section 10 of the Rivers and Harbor Act and Section 404 of the Clean Water Act.

Additional information specific to the proposed project and alternatives can be found at <u>http://www.nao.usace.army.mil/Missions/Regulatory/SkiffesCreekPowerLine.aspx</u>. Our website also contains links to the applicant's and consulting party websites, which contain additional project information and perspectives on the project.

In response to several public notices the Corps has received numerous comments both supporting and in opposition to the project. Opposition to the project is largely focused on the potential impacts to historic and cultural resources. Many commenters have suggested Dominion explore alternatives to the proposed action including burial or relocation of the proposed line.

As part of its initial application materials Dominion provided information on alternatives to the proposed work. At the request of the Corps and in response to comments received during the public notice process and the National Historic Preservation Act Section 106 review process, Dominon has provided further information on alternatives. The Corps has considered Dominion's alternatives analysis and supplemental information as well as information on alternatives supplied through public, agency, and consulting party comments. The Corps has also considered the basic purpose and need for the project. We have evaluated each alternative against the purpose and need and review criteria in light of all information supplied to date. Following is a general summary of our preliminary findings:

# Project Need:

Dominion currently supplies power to the North Hampton Roads Load Area (NHRLA) via generation from the Yorktown Power Station (approximately 1,141 Mw) and two transmission corridors that deliver power into the service area. The NHRLA consist of approximately 285,000 customers comprised of the Peninsula (*Counties of Charles City, James City and York and the Cities of Williamsburg, Yorktown, Newport News, Poquoson, and Hampton)*, Middle Peninsula (*Counties of Essex, King William, King and Queen, Middlesex, Mathews, Gloucester, and City of West Point)*, and Northern Neck (*Counties of King George, Westmoreland, Northumberland, Richmond and Lancaster, and the City of Colonial Beach*). Yorktown Power Station is comprised of two Coal fired plants (Yorktown 1 & 2) that produce approximately 323Mw and one oil fired plant (Yorktown 3) that produces 818Mw. Due to environmental restrictions Dominion can only operate Yorktown 3 intermittently (8% of year) and the unit has an approximately 3 day start up time. Additionally, Dominion anticipates retiring Yorktown 3 by 2020.

<sup>1</sup> 

With current configurations and without additional power input into the service area by 2019, Dominion would be unable to maintain compliance with the North American Electric Reliability Corporation (NERC) standards. The NHRLA is currently dependent on power generated from the Yorktown Power Station (approximately 1,141 Mw) and two transmission corridors that deliver power into the service area. Dominion's power flow studies project the demand for electricity in this area will grow by 8% between 2015 and 2020. This increase will cause a load growth that will exceed Dominion's ability to remain compliant with NERC standards given the current configuration. NERC has confirmed that these standards are absolute requirements that have no waiver provision. NERC has the authority to impose fines of up to \$1 million per day, per violation.

In December 2011, the United States Environmental Protection Agency (EPA) passed the Mercury Air and Toxics Standards (MATS) Rule requiring power generation facilities to reduce toxic air pollutant emissions. Dominion's Yorktown Power Station, specifically Yorktown Units 1 and 2, is subject to these required reductions. The MATS rule requires that facilities be compliant by April 2015. However, facilities may request a one-year extension from the state regulatory agency with jurisdiction over the area where the facility is located—here, the Virginia Department of Environmental Quality. After April 2016, the Environmental Protection Agency can exercise its enforcement discretion to allow facilities to operate for up to one additional year under an Administrative Order. To achieve compliance with MATS, Dominion must retrofit, repower or decommission Yorktown Units 1 and 2. EPA has confirmed that this interpretation of timelines is accurate.

### Project Purpose:

- (1) Basic: To continue providing the North Hampton Roads Load Area (NHRLA) with reliable, cost effective, bulk electrical service consistent with mandatory North American Electric Reliability Corporation (NERC) Reliability Standards for transmission facilities and planning criteria.
- (2) Overall: Provide sustainable electrical capacity into the NHRLA in a manner that addresses future load growth deficiencies, replaces aging infrastructure, complies with Federal regulations, including MATS, and maintains compliance with NERC Reliability Standards.

#### Alternatives Considerations:

Dominion has provided information on various alternatives to the proposed action explored as part of its initial project evaluation as well as in response to Corps inquiries and public comment. These include generation alternatives, upgrades to existing facilities, use of existing transmission lines, and the construction of new transmission at varying capacities. The general criteria in evaluating these alternatives are:

- Continue to provide the NHRLA with electrical service that meets current demand and reasonable projected future load growth
- Compliance with NERC Reliability Criteria Standards
- Compliance with MATS
- Cost
- Existing Technology/Engineering
- Siting/land use Restrictions

**Decommission:** Loss of the generation capacity of Yorktown 1 and 2 creates violations of NERC Category B, C and D. Absent an improvement to the load area upon implementation of the EPA MATS Rule and the retirement of Yorktown Units 1 and 2, Dominion will be required to implement pre-contingency load shedding (i.e., rolling blackouts) in the NHRLA to prevent the possibility of cascading outages impacting the reliability of the interconnected transmission system. The load flow modeling evidence establishes a need for new electric infrastructure to address approaching reliability violations projected for Dominion's transmission system.

**Retrofitting:** Retrofitting of the Yorktown facility alone would not increase capacity and would be cost prohibitive. The Yorktown units are nearly 60 years old and would require substantial structural and environmental upgrades to become compliant with MATS. Dominion estimates that these upgrades would cost over \$1 billion. Additionally, since retrofitting would not substantially increase output capacity, additional projects would be needed before 2019 to avoid NERC non-compliance.

**Repowering:** Dominion examined the potential to repower some or all of the Yorktown units to natural gas. There is currently no sufficient gas supply to support year-round operation of gas-fired generation at Yorktown and significant expansion of the regional gas supply would be required. Currently, the region does not have adequate infrastructure to support this expansion and there is no certainty when this infrastructure may be in place.

**New Generation:** Upon the determination that Yorktown Units 1 and 2 should be retired, Dominion considered new generation options throughout the area. Options such as combined-cycle, combustion turbine and coal generation were considered. Also considered were small scale generation sources such as biomass, wind and solar. A standalone generation solution was found to be \$633 million to satisfy 2016 NERC reliability criteria. An additional \$722 million would be required to provide sufficient generation by 2021, bringing the total cost 0f a standalone generation solution to an estimated \$1.3 billion. Stand-alone generation would also face siting, permitting and construction timeline constraints.

**214/263 230 kV Line Rebuild (James River Bridge Crossing):** Line 214 and Line 263 are located adjacent to the James River Bridge. Dominion evaluated rebuilding these lines to a higher capacity. However, the load flow analysis showed that the rebuild of these lines would not resolve the 2016 NERC criteria nor would it resolve the 2021 criteria. This alternative is also problematic in that outages of the existing Lines 214 and 263 would be required during the demolition and rebuild of this corridor. Without replacement generation already in place, outages of these lines would result in NERC violations.

**Chuckatuck – Newport News 230 kV Line (Whittier Hybrid):** The Chuckatuck – Newport News 230 kV Line, or the Whittier Hybrid, involves the building of a new 15.4 mile long transmission line along new or expanded right-of-way (ROW) between the Chuckatuck and Whealton Substations. This alternative requires the construction of new line through several miles of wetlands between Chuckatuck and the James River as well as the expansion of existing ROW in congested residential areas. This alternative also involved a new crossing of the James River in the vicinity of the existing James River Crossing. Regardless of the physical and routing constraints of this alternative, this proposed alternative does not resolve all of the NERC reliability criteria.

Surry – Whealton 500 kV Line: This alternative would entail the construction of a new 500 kV line, adjacent to the US Highway 17 James River Bridge from Surry to Whealton. Physical, electrical, routing, siting, and environmental constraints exist. The existing corridor contains a 230 kV line. This

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corridor is not sufficient to accommodate a 500 kV line and would need to be expanded. This would require acquisition of new ROW through residential areas, historic districts, and wetlands. An additional crossing of the James River would be required to be constructed as well. The same obstacles outlined above in the Chuckatuck – Newport News 230 kV Line Whittier Hybrid alternative would apply. Construction of a new switching station would still be required in conjunction with the construction of a 500 kV line. The likely location for this station would be either the Winchester or Whealton Substation. Either site would need to be expanded by at least 15 acres to accommodate the electrical equipment required to convert the 500 kV line to the 230 kV connection. Winchester or Whealton Substation, are located in developed areas and would require the demolition of homes and businesses to obtain the necessary expansion required.

**Chickahominy – Lanexa 500 kV:** The existing Lanexa corridor extends from the Chickahominy Substation in Charles City County to the Lightfoot Substation in Lightfoot, Virginia. This alternative evaluated the potential to expand a 14.3 mile section of this existing corridor to construct a new overhead 500 kV line. The corridor is currently occupied by three 230 kV lines and one 115 kV line. While this alternative allowed for the construction of a 500 kV line, any event causing the loss of the entire ROW would result in cascading outages impacting the NHRLA, northern Virginia, the City of Richmond and parts of North Carolina.

**Chickahominy – Skiffes Creek 500 kV:** The Chickahominy – Skiffes Creek alternative utilizes a ROW currently owned by Dominion that extends approximately 37.9 miles from the Chickahominy Substation in Charles City County to the proposed Skiffes Creek Switching Station in James City County. Approximately 13 miles of this route is existing, cleared ROW while the remaining 24.9 miles is unimproved ROW that would require clearing for construction of the proposed line. The Chickahominy – Skiffes Creek 500 kV resolves the NERC reliability violations due to the retirement of Yorktown Units 1 and 2 by 2016.

Surry – Skiffes Creek 500 kV Underground (Alternating Current): The placement of an underground Alternating Current (AC) 500 kV line of this capacity is on the cutting edge of technology. Underground lines in general present reliability and operational concerns, as locating and repairing damaged underground lines is significantly more difficult than locating and repairing overhead lines. Existing underground projects were examined for comparison while evaluating the feasibility of this alternative. This comparison supported information supplied by Dominion regarding the concerns with this alternative.

Surry – Skiffes Creek 500 kV Underground (High Voltage Direct Current): An HVDC alternative would require the conversion of AC power to DC, the installation of an underground HVDC crossing in the James River, and the conversion of DC power back to AC. This alternative is presented with routing and siting constraints, land acquisition requirements, reliability concerns, cost, increased environmental and cultural impacts and time constraints.

Surry-Skiffes Creek-Whealton 500 kV Overhead (Dominion's Preferred Alternative): This alternative consists of three components; (1) Surry – Skiffes Creek 500 kilovolt (kV) aerial transmission line, (2) Skiffes Creek 500 kV – 230 kV – 115 kV Switching Station, and (3) Skiffes Creek – Whealton 230 kV aerial transmission line. This alternative fully resolves the NERC criteria violations with the retirement of Yorktown Units 1 and 2.

**High Tension Low Sag Conductors (HTLS):** Use of HTLS conductors would require the majority of 230kV-115kV system in the NHRLA to be upgraded. Use of HTLS conductors on the Surry-Skiffes

Creek-Whealton 500 kV Overhead (Dominion's Preferred Alternative) pose no reduction in the number of towers needed to cross the James River.

**Hybrid Alternatives:** Several combinations of retrofitting, repowering and retirement combined with transmission construction were also evaluated. These included several configurations of 230 kV lines, both overhead and underground, combined with retention of generation at Yorktown. None of these combination alternatives can resolve all NERC Reliability Violations in 2016 without the construction of additional transmission or generation.

Save The James Alliance Alt Solution: This alternative includes the closing of Yorktown 1 and continued operation of Yorktown 2, while building an underground 230kV line across James River, and constructing future generation facilities. Continued operation of Yorktown 2 in its present condition is not compliant with MATS. This hybrid alternative would require Dominion to run Yorktown 2 in violation of MATS indefinitely or long enough to retrofit or repower one or both of the Yorktown Units or to develop new generation. For this reason, this alternative presents the same obstacles of retrofitting, repowering and new generation as discussed above.

**Demand-Side Management (DSM):** Rather than approaching power usage from the supply side, DSM resources include activities and programs undertaken to influence the amount and timing of electricity use, as well as market purchases from outside power generators to reduce overall demand. DSM resources are already included in the transmission planning process. Additional amounts cannot be assumed to be available to address NERC reliability violations due to transient and voluntary nature of these resources.

Alternative	Electrically Compliant w/NERC (Absent Time Restrictions)				Meets Purpose & Need
Decommission Yorktown Power Station with No Replacement Project	. N				N
Demand-Side Management	N				N
Line 214/263 230kV Rebuild James River Bridge Crossing (standalone)	N				N .
Chuckatuck-Newport News 230kV Line (Whittier Hybrid)	N .				N
Chickahominy – Lanexa 500kV	N				N
Underground 230kV Single Circult (standalone)	N				N
Underground 230kV Double Circuit (standalone)	N	<u> </u>	•		
Underground Alternative 230kV (PAR)	N				N
		2017 MATS Compliance based on Aug 2013 JPA	Estimated Construction Cost	Constraints	
Continue Operations at Yorktown Power Station under Current Infrastructure	Y (until 2019)	N	** Fines/Penaities	<ul> <li>Doesn't comply with MATS</li> <li>Fails to provided future growth capacity</li> </ul>	N

				•	
Retrofit Yorktown Power Station w/ Antipollution Contro! Equipment	Y(until 2019)	Ň	>\$1 Billion	- Falls to provide future growth capacity	N
Repowering Yorktown Power Station with Natural Gas	Y (until 2019)	N	Unreported	<ul> <li>Inadequate supply of natural gas</li> <li>Fails to provide future growth capacity</li> </ul>	N
New Generation (gas, biomass, wind, solar, etc)	Ŷ	N	>\$715 Million	- Fuel Supply & Siting Issues	N
Save The James Alliance Alt Solution – Close Yorktown 1 Continue to Operation Yorktown 2 Build Underground 230kV line Build Generation	Y	N	Unreported .	- Continued operation of Unit #2 in its present condition is not compliant with MATS.	N
Surry-Whealton Overhead 500kV	Ŷ	N	Unreported	Not constructible due to route alignment and ROW obtainment for Whealton Substation - Blocks ability to construct future 500kV line from Surry and undermines operation capacity of Surry Nuclear Power Plant	N
Underground Surry- Skiffes-Whealton 500kV (High Voltage Direct Current)	Ŷ	N	>\$700 Million - \$1 Billion	- Siting issues with required converter stations	N
High Tension Low Sag Conductors	Y	N .	>\$400 Mililion	- Use on 230kV alternatives would require reconductoring virtually the entire 230kV-115kV system In the NHRLA. -Use on 500kV S-S-W cost \$370,000 more In cost and had no reduction in the number of towers needed to cross the James River.	N
Line 214/263 230kV Rebuild James River Bridge Crossing Plus Retrofit Yorktown	• • • • • • • • • • • • • • • • • • •	N	>\$1 Billion	Cost & Time 120 months to construct	N
Underground Double Circuit 230kV (w/add'l facilities)	Y	N	\$515 Million	Cost & Time	N
Underground Single Circuit 230kV Plus Retrofit	· Y	N .	>\$1.8 Billion	Cost & Time 60 months to construct	N
Underground Double Circuit 230kV Plus Retrofit	Y	N	>\$1.1 Billion	Cost & Time 60 months to construct	N
Underground Surry- Skiffes-Wheatton 500kV (High Voltage Alternating Current)	Y	N .	Unreported	**	N
Chickahominy-Skiffes- Whealton 500kV	Ŷ	Y***	\$265 Million	15 Months to Construct	Y
Surry-Skiffes-Whealton 500kV OH (AC)	Y	Y***	\$180 Million	18 Months to Construct	Y

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 500kV OH (AC)
 18 Months to Construct
 Y

 \*\* The placement of an underground Alternating Current (AC) 500 kV line of this capacity is on the cutting edge of technology.

\*\*\*In August 2013, when Dominion submitted their Department of Army application, only two alternatives could be completed within the mandated timelines associated with MATS rule. Presently, these two alternatives can no longer be completed before April 2017.

#### Available Alternatives:

Only two remaining alternatives are available for consideration at the time of Dominion's application submittal in August 2013; (1) Surry - Skiffes 500kV Preferred Alternative, and (2) Chickahominy – Skiffes Creek 500 kV alternative.

Alternative	Aquatic Resource	Endangered Species	Cultural Resource
Surry-Skiffes-Whealton 500 kV OH (AC) (Dominion's Preferred)	<ul> <li>Conversion of 0.56 ac non- tidal wetlands</li> <li>Direct loss of approx 3000 sq ft of tidal &amp; non-tidal resources.</li> </ul>	<ul> <li>Atlantic Sturgeon, Anadromous fish, Northern Long Eared Bat, Small Whorled Pogonla, Sensitive Joint Vetch, Bald Eagle, Hog Island Wildlife Manage Area</li> <li>Not likely to adversely affect with incorporated protective measures.</li> </ul>	<ul> <li>Direct adverse effects to Lower JR Historic District, Capt John Smith Trail, and 44JC0662</li> <li>Indirect adverse effects to Carters Grove, Jamestown Island, and Colonial Parkway</li> <li>Nationwide River Inventory</li> </ul>
Chickahominy –Skiffes – Whealton 500kV	<ul> <li>62.00 ac of non-tidal wetland conversion for new ROW construction.</li> <li>Direct losses of tidal &amp; non- tidal aquatic resources are estimated to comparable to S-S-W.</li> </ul>	<ul> <li>Atlantic Sturgeon, Anadromous Fish, Northern Long "Eared Bat, Small Whorled Pogonia, Sensitive Joint Vetch, Bald Eagle, Chickahominy Wildlife Management Area</li> <li>Potential Impacts likely, but with protective measures affects should not be adverse and therefore comparable to S-S-W.</li> </ul>	<ul> <li>Comprehensive Historic Property Identification has not been completed for this corridor, however resources such as Capt John Smith Trall and Colonial National Historic Park would be present.</li> <li>Adverse Effects Likely</li> <li>Nationwide River Inventory</li> </ul>

#### Table below provides a general impact comparison:

#### Preliminary Findings:

The Corps fully considered all information supplied to date from both Dominion and the public. Additionally, Corps Electrical Engineers have evaluated the information for technical accuracy. In screening the various alternatives, the Corps focused on the ability to sustain sufficient power supply to meet current demand and predicted future growth, existing technology, implementation cost and ability to maintain/achieve compliance with federal laws.

At this time, most alternatives, including Dominion's preferred alternative would potentially require Dominion to operate Yorktown in violation of MATS in order to ensure uninterrupted service to NHRLA. However, there is substantial difference among the alternatives in the length of time of noncompliance. Increasing time of non-compliance increases Dominion's exposure to legal action and increasing fines thereby, increasing cost and affecting the practicability of alternatives.

Based on information supplied to date, many of these alternatives could be eliminated based on cost alone. The costs used in this analysis include alignment acquisition and construction. Dominion's preferred alternative is estimated to cost \$180 million to fully implement. The next lowest cost alternative is the Chickahominy-Skiffes-Whealton 500kV alternative at approximately \$265 million. Other alternatives have substantially greater costs but also present technical challenges and/or substantially increase the time Dominion would be non-compliant with regulations.

Therefore, based on information presented to date, our preliminary finding is that two alternatives appear to meet the project purpose while reasonably complying with the evaluation criteria. These

are Surry-Skiffes-Whealton 500 kV OH (AC) (Dominion's Preferred) and Chickahominy –Skiffes – Whealton 500kV. We have determined that other alternatives are unavailable due to cost, engineering constraints and/or logistics. Please note this is not a decision on whether Dominion's preferred alternative is or is not permittable, nor does it exclude further consideration of alternatives should new information become available.

#### **CERTIFICATE OF SERVICE**

I hereby certify that on this 2<sup>nd</sup> day of October, 2015, copies of the foregoing were hand delivered, electronically mailed, and/or mailed first class postage prepaid to:

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